

GLOBAL ECONOMICS | SCOTIA FLASH

January 29, 2021

Canada's Economy Outperformed Before Vaccines, So Does It Still Need Emergency Stimulus As They Arrive?

- Canada's economy is far outpacing expectations...
- ...in terms of both Q4 GDP and what's baked into Q1
- Spare capacity is on track to shut earlier than the BoC guides...
- ...which may contribute toward bringing inflation toward target...
- ...and expediting unwinding of bond purchase programs...
- ...on the path toward raising the policy rate as soon as 2022

CDN GDP, m/m % change, Nov, SA:

Actual: +0.7 Scotia: +0.4 Consensus: +0.4 Prior: +0.4

December guidance: +0.3

If Canada's economy outperformed expectations without vaccines, then just imagine how it might perform as herd immunity approaches by Fall and what that may come to mean for monetary policy.

This morning's GDP figures continue to indicate a much stronger economy than the Bank of Canada and many private forecasters anticipated. That carries potentially strong policy implications for the Bank of Canada that is increasingly looking as if it over-committed itself to keeping rates on hold until 2023 while the TransCanada highway gets plastered with government bonds bought by the BoC.

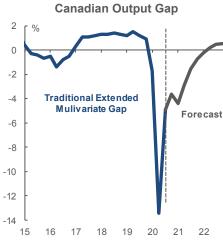
StatsCan has tentatively guided that the economy grew by 7.8% q/q at a seasonally adjusted and annualized rate in Q4. By way of comparison, the BoC's January MPR anticipated strong growth, but at a 4.8% clip and so it is getting a highly material beat to its expectations. So are we, as our forecast anticipated 5.4% growth.

Furthermore, based upon the way Q4 ended, the first quarter of 2021 already has 1.7% annualized GDP growth baked in before we even get any Q1 data. Here too we're tracking better than anticipated, but much more tentatively than the Q4 tracking. The BoC's January MPR had forecast a 2.5% contraction in Q1 GDP and so the hand-off math is tracking more than four percentages stronger. January GDP will fix some of that I suspect on restrictions, school closings and nonessential business lockdowns, but if those restrictions get eased in February—which is plausible given falling case trends—then we could not only enter Q1 better than expected but also exit Q1 better than expected. Q1 GDP still faces high uncertainty, but the new information here is more positive.

CONTACTS

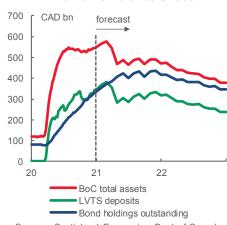
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Sources: Scotiabank Economics, Statistics Canada.

Chart 2 The BoC's Balance Sheet



Sources: Scotiabank Economics, Bank of Canada.



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The implication is that the output gap closed more rapidly in Q4 than estimated and this reinforces expectations for overall slack in the Canadian economy to be eliminated perhaps into 2022H1 or at least a full year ahead of BoC guidance and ahead of prior forecasts shown in chart 1. With average core inflation trending around the 1.6–1.7% range and just tenths beneath the 2% target, the BoC might wind up on its inflation target or above it and sooner than it thinks.

This carries at least four policy implications. The first one concerns the BoC's Government of Canada bond buying program. Recall that Governor Macklem guides that the GoC bond buying program will continue until the recovery is "well underway" and stop before the output gap has been shut. Two quarters of strong growth over 2020H2 into Q1 uncertainties likely doesn't tick the definition of 'well underway' just yet with ongoing slack, but debate around timing the end point should be brought forward. If the gap shuts by 2022H1 then the bond buying program may end toward year-end. If so, then the BoC needs to get on with having a taper discussion with markets. I would still pencil in another taper to \$3B/week from \$4B at present around the April MPR and then additional tapering toward shutting down the program at year-end. The Federal Reserve would likely have the BoC's back through the early part of this until it transitions toward taper talk perhaps by '21H2.

Would this be a policy mistake? I don't see it that way. It's only a policy mistake if the BoC gets out of the bond buying business because we don't *need* to stop heaping on monetary policy stimulus. It would only be a policy mistake if the economy didn't *merit* tighter financial conditions. I think we're transitioning toward the point at which we should have less stimulus. That doesn't mean speed skating toward neutral and halting the balance sheet tomorrow. Rather, it means that the conditions will be ripe for beginning the process of experimenting with withdrawing extreme emergency levels of monetary policy stimulus ahead of what the BoC presently guides. The graffiti is on the wall over at 234 Wellington Street and the conditions are fast approaching for a 2010-style experiment to gravitate off-bottom and away from extreme emergency policy conditions with still maintaining stimulus by holding back from neutral until we have greater clarity on durability.

The second policy risk that is consistent with this viewpoint is that the BoC should likely let the Provincial Bond Purchase Program end on schedule in May after it has already ceased the mortgage and corporate bond buying programs with the latter being trivial in any event. Why?

- One main motivation for the BoC's QE programs involved adding stimulus through nonconventional programs given the limits
 to conventional policy with the policy rate at ¼% and the BoC loathe to go negative. If we don't need to be applying as much
 nonconventional stimulus then the PBPP should go as part of that and the incremental shift toward less easy monetary policy
 should first focus on QE programs.
- A second motivation was to aid market repair. Critics of the BoC's initial foray into buying provincial bonds never thought the market was in disrepair in the first place because markets were clearing and issuance was occurring. I can't see how they could suddenly oppose ending the PBPP now with further evidence that markets are working just fine from a consistency standpoint. The problem with programs like the PBPP is that it may be easier to overcome some resistance to their introduction than to get markets off the fix as the rationale put forth by addicted markets proves to be malleable.
- Third, the QE programs were put in place because of an anticipated liquidity withdrawal caused by soaring government
 issuance that required an expansion of the central bank's balance sheet in its role as provider of liquidity. Well, today, we have
 considerable evidence that liquidity is in excess supply and distorting market conditions particularly with the recent
 developments around short-term market rates that have challenged the BoC's ability to enforce its 0.25% policy target rate.
- Fourth, in the end, it isn't the BoC's job to remove price discovery in provincial government borrowing rates in absolute or relative terms. There needs to be a sound monetary policy reason for maintaining such bond buying over and above aiding investors.

Following on these comments, chart 2 shows my updated forecast for the Bank of Canada's balance sheet through to the end of 2022. We've been forecasting the balance sheet throughout the QE era at the BoC and present assumptions indicate that the balance sheet will begin to materially and sustainably contract throughout 2022 after netting out all of the drivers. The level of the balance sheet is projected to remain materially larger than before the pandemic and so would excess deposits held at the BoC. This is important to understand because the outcome doesn't point to monetary policy stimulus being withdrawn outright and back



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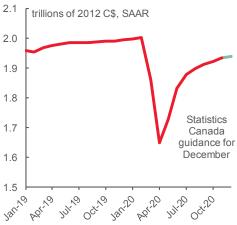
to pre-pandemic levels. The balance sheet will be a slow boat to turn but steps have to begin well in advance.

The third policy implication concerns the overnight lending rate itself. I think the prudent thing to advise heavily indebted Canadians is to plan their finances around rate hikes commencing considerably sooner than the BoC has guided even up to last week's announcements. If slack is eliminated into next year and inflation returns closer to target, then there should be little compelling reason for why the BoC would still be sitting on such emergency levels of stimulus if the emergency has long passed. To go even further than that, as inflation risk continues to evolve Chart 5 away from deflation/disinflation concerns that initially motivated such massive stimulus, policy should being to acknowledge this by gradually lessening stimulus.

A fourth policy risk I'll only allude to here merits cautioning against the 'reset' narrative, that this is a once in a billion year chance to ship it in and spend on curing all social and environmental challenges without any concerns about inflation. The balance of risks to that way of thinking has turned more cautious.

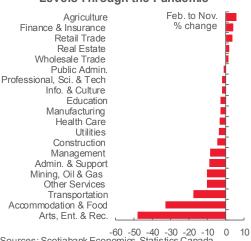
As for C\$ concerns, today may be a good illustration of how the concerns

Chart 3 **Canadian Industry GDP**



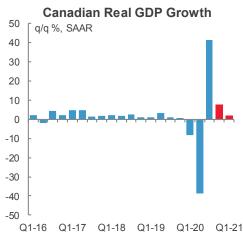
Sources: Scotiabank Economics, Statistics Canada.

Change in Canadian Industry GDP Levels Through the Pandemic



-60 -50 -40 -30 -20 -10 Sources: Scotiabank Economics, Statistics Canada.

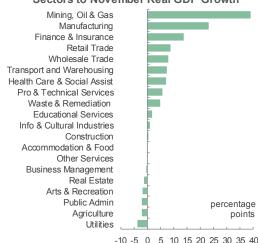
Chart 4



Sources: Scotiabank Economics, Statistics

Chart 6

Weighted Contributions From Sectors to November Real GDP Growth



Sources: Scotiabank Economics, Statistics Canada.

are exaggerated. CAD only appreciated by about a quarter of a penny to the USD following the stronger than expected figures. One reason is that US data was also strong as core PCE inflation surpassed expectations. Another reason is that CAD appreciation reflects improving fundamentals and risk appetite that are contributing to expectations for tighter monetary policy sooner than previously understood. That's likely sensible.

As for clean-up on the GDP numbers, I'll let charts 3-6 do most of the talking. Chart 3 shows that of the initial 18% hit to the economy from February to April, all but 3% has been recouped in just eight months. That's still a sizeable hit especially for any year other than a pandemic, but it is much more rapid progress.

Chart 4 shows that against fears of what would happen after the initial super-charged Q3 GDP gain, the economy continues to track solid growth. It may be hard to see that on the chart because the Q2/Q3 swings swamp the scale, but Q4 at 7.8% and Q1 facing 1.7% baked in is reflective of high resilience.

Chart 5 shows many sectors are inching closer to a full recovery up to November (we don't have the breakdown for December). Chart 6 shows decent sector breadth in contributing to growth in November.



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