Scotiabank

GLOBAL ECONOMICS

FISCAL PULSE

December 16, 2025

Contributors

Mitch Villeneuve

Director, Economic Policy Scotiabank Economics 416.350.1175 mitch.villeneuve@scotiabank.com

John Fanjoy

Economist Scotiabank Economics 416.866.4735 john.fanjoy@scotiabank.com

Chart 1

Newfoundland and Labrador Budget Balance Projections

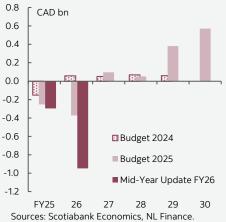
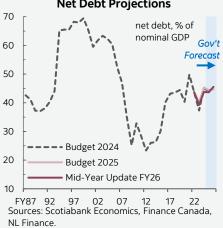


Chart 2

Newfoundland and Labrador Net Debt Projections



Newfoundland & Labrador: 2025–26 Mid-Year Fiscal Update

DEFICIT HIGHER ON LOWER TOBACCO AND OIL REVENUE, HIGHER HEALTH SPENDING

- Budget balance for fiscal year 2025–26 (FY26) has been revised to -\$948 mn (-2.2% of nominal GDP), a larger deficit than the -\$372 mn (-0.9%) planned in Budget 2025 (chart 1) in the first fiscal update by the new Progressive Conservative government.
 Lower revenue and higher expenditure combine for a deficit that is more than double what was presented in the Spring Budget for this fiscal year, challenging previous plans to bring the budget back in the black for FY27 onwards.
- Total revenue for the current fiscal year has been revised lower to \$10.3 bn, down \$347 mn (-3.3%) compared to Budget 2025. The lower revenue forecast is driven by removing about \$350mn in revenues related to the tobacco settlement as well as a reduction in oil revenue of about \$190mn due to lower oil prices, which have been partially offset by increases in taxation revenue. Revenue for the current fiscal year is now projected to be marginally lower (-0.4% year-over-year) compared to EV25
- Meanwhile, total expenditure has been revised up by \$229 mn (+2.1%) compared to the Spring Budget. The increased spending is primarily due to higher health care costs, estimated around \$430 mn higher than budget, which have been partially offset by lower spending on cost-shared programs. Provincial spending is now projected to be \$11.3 bn in FY26, up 5.7% compared to FY25.
- Net debt for FY26 has been revised up to \$19.9 bn (45.6% of nominal GDP) from \$19.4 bn (44.7%) expected in Budget 2025 (chart 2). Net debt levels are projected to increase 7.9% y/y from FY25, outpacing the growth forecast for nominal GDP in 2025 that was revised down to 3.4% from 4.3% previously amid reduced forecasts for inflation (now 1.2% vs previous 2.5%). However, real GDP growth for 2025 was revised higher to 5.3% y/y, up from 4.4% projected in the Spring, amid stronger growth forecasts for retail sales, less weakness in the labour market with flat employment, and a steady unemployment rate.
- The new government has indicated that its priorities are enhancing healthcare, lowering taxes, and safer communities. Adding back the remaining tobacco settlement funds into the fiscal framework will help to reduce the deficit, but the government will also have to contend with downside fiscal risks, including lower oil prices, ongoing trade uncertainty, and possible delays to the Churchill Falls expansion project.

Updated Fiscal Forecast \$ millions except where noted				
	FY25		FY26	
	Bud. '25	<u>Final</u>	Bud. '25	Fall '25
Total Revenue	10,254	10,365	10,670	10,323
Less: Oil Risk Adjustment	_	_	_	44
% change	6.5	7.6	4.1	-0.8
Total Expenditure	10,506	10,662	11,042	11,271
% change	4.1	5.7	5.1	5.7
Budget Balance	<u>-252</u>	<u>-297</u>	<u>-372</u>	<u>-948</u>
% of GDP	-0.6	-0.7	-0.9	-2.2
Net Debt (\$ bn)	18.5	18.4	19.4	19.9
% of GDP	44.4	43.7	44.7	45.6
Sources: Scotiabank Economics, NL Finance.				



December 16, 2025

This report has been prepared by Scotiabank Economics as a resource for the clients of Scotiabank. Opinions, estimates and projections contained herein are our own as of the date hereof and are subject to change without notice. The information and opinions contained herein have been compiled or arrived at from sources believed reliable but no representation or warranty, express or implied, is made as to their accuracy or completeness. Neither Scotiabank nor any of its officers, directors, partners, employees or affiliates accepts any liability whatsoever for any direct or consequential loss arising from any use of this report or its contents.

These reports are provided to you for informational purposes only. This report is not, and is not constructed as, an offer to sell or solicitation of any offer to buy any financial instrument, nor shall this report be construed as an opinion as to whether you should enter into any swap or trading strategy involving a swap or any other transaction. The information contained in this report is not intended to be, and does not constitute, a recommendation of a swap or trading strategy involving a swap within the meaning of U.S. Commodity Futures Trading Commission Regulation 23.434 and Appendix A thereto. This material is not intended to be individually tailored to your needs or characteristics and should not be viewed as a "call to action" or suggestion that you enter into a swap or trading strategy involving a swap or any other transaction. Scotiabank may engage in transactions in a manner inconsistent with the views discussed this report and may have positions, or be in the process of acquiring or disposing of positions, referred to in this report.

Scotiabank, its affiliates and any of their respective officers, directors and employees may from time to time take positions in currencies, act as managers, co-managers or underwriters of a public offering or act as principals or agents, deal in, own or act as market makers or advisors, brokers or commercial and/or investment bankers in relation to securities or related derivatives. As a result of these actions, Scotiabank may receive remuneration. All Scotiabank products and services are subject to the terms of applicable agreements and local regulations. Officers, directors and employees of Scotiabank and its affiliates may serve as directors of corporations.

Any securities discussed in this report may not be suitable for all investors. Scotiabank recommends that investors independently evaluate any issuer and security discussed in this report, and consult with any advisors they deem necessary prior to making any investment.

This report and all information, opinions and conclusions contained in it are protected by copyright. This information may not be reproduced without the prior express written consent of Scotiabank.

™ Trademark of The Bank of Nova Scotia. Used under license, where applicable.

Scotiabank, together with "Global Banking and Markets", is a marketing name for the global corporate and investment banking and capital markets businesses of The Bank of Nova Scotia and certain of its affiliates in the countries where they operate, including; Scotiabank Europe plc; Scotiabank (Ireland) Designated Activity Company; Scotiabank Inverlat S.A., Institución de Banca Múltiple, Grupo Financiero Scotiabank Inverlat, Scotia Inverlat Derivados S.A. de C.V. – all members of the Scotiabank group and authorized users of the Scotiabank mark. The Bank of Nova Scotia is incorporated in Canada with limited liability and is authorised and regulated by the Office of the Superintendent of Financial Institutions Canada. The Bank of Nova Scotia is authorized by the UK Prudential Regulation Authority and is subject to regulation by the UK Financial Conduct Authority and limited regulation by the UK Prudential Regulation Authority are available from us on request. Scotiabank Europe plc is authorized by the UK Prudential Regulation Authority and regulated by the UK Financial Conduct Authority and Regulation Authority.

Scotiabank Inverlat, S.A., Scotia Inverlat Casa de Bolsa, S.A. de C.V., Grupo Financiero Scotiabank Inverlat, and Scotia Inverlat Derivados, S.A. de C.V., are each authorized and regulated by the Mexican financial authorities.

Not all products and services are offered in all jurisdictions. Services described are available in jurisdictions where permitted by law.

Global Economics 2